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1	of the State of California JEANNE C. WERNER, State Bar No. 93170		
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3	Deputy Attorney General California Department of Justice		
4	1515 Clay Street, 20 th Floor P.O. Box 70550		
5	Oakland, CA 94612-0550 Telephone: (510) 622-2226		
6	Facsimile: (510) 622-2121		
7	Attorneys for Complainant		
8	BEFORE THE CALIFORNIA BOARD OF ACCOUNTANCY DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA		
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1	In the Matter of the Accusation Against: Case No. AC-2004-36		
.2	ROBERT LAWRENCE BELSTOCK 671 Rosita Avenue Los Altos, California 94024 STIPULATED SETTLEMENT AND DISCIPLINARY ORDER		
.3	Certified Public Accountant No. CPA 12411,		
.4	Respondent.		
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7	responsibilities of the California Board of Accountancy of the Department of Consumer Affairs,		
8	the parties hereby agree to the following Stipulated Settlement and Disciplinary Order which will		
9	be submitted to the Board for approval and adoption as the final disposition of the Accusation		
20	No. 2004-36, relating to the Certified Public Accountant License of Respondent Robert		
21	Lawrence Belstock.		
22	PARTIES AND JURISDICTION		
23	1. Carol Sigmann, Complainant, is the Executive Officer of the California Board of		
24	Accountancy (the "Board"). She brought this action solely in her official capacity and is		
25	represented in this matter by Bill Lockyer, Attorney General of the State of California, and by		
26	Jeanne C. Werner, Deputy Attorney General.		
27	2. Respondent Robert Lawrence Belstock is representing himself in this proceeding and		
28	has chosen not to exercise his right to be represented by counsel.		
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- 3. On or about May 7, 1966, the California Board of Accountancy issued Certified Public Accountant No. CPA 12411 to Robert Lawrence Belstock, Respondent. The parties stipulate that the license history set forth in Accusation No. AC-2004-36 is correct, that the license was subsequently renewed and is in an "active" status, effective through November 30, 2008.
- 4. Accusation No. AC-2004-36 was filed before the California Board of Accountancy (Board), Department of Consumer Affairs, and is currently pending against Respondent. The Accusation and all other statutorily required documents were properly served on Respondent on July 15, 2005. Respondent timely filed his Notice of Defense contesting the Accusation. A copy of Accusation No. AC-2004-36 is attached as exhibit A and incorporated herein by reference.

WAIVERS & CONTINGENCY

- 5. Respondent has carefully read, fully discussed with counsel, and understands the charges and allegations in Accusation No. AC-2004-36. Respondent has also carefully read, and understands the effects of this Stipulated Settlement and Disciplinary Order.
- 6. Respondent is fully aware of his legal rights in this matter, including the right to a hearing on the charges and allegations in the Accusation; the right to be represented by counsel at his own expense; the right to confront and cross-examine the witnesses against him; the right to present evidence and to testify on his own behalf; the right to the issuance of subpoenas to compel the attendance of witnesses and the production of documents; the right to reconsideration and court review of an adverse decision; and all other rights accorded by the California Administrative Procedure Act and other applicable laws. Respondent voluntarily, knowingly, and intelligently waives and gives up each and every one of these rights.
- 7. The parties understand and agree that, in signing this stipulation rather than further contesting the Accusation, Respondent is voluntarily consenting to the adoption of this Stipulated Settlement as the Board's Decision, enabling the Board of Accountancy of the State of California to issue the following order without further legal process. Respondent represents that no tender, offer, promises, threats or inducements of any kind whatsoever have been made by the Board or any member, officer, agent or representative thereof in consideration of this settlement offer or otherwise to induce him to so consent.

- 8. This stipulation shall be subject to approval by the Board. Respondent understands and agrees that Complainant, her counsel and the staff of the Board may communicate directly with the Board regarding this stipulation and settlement, without notice to or participation by Respondent. By signing the stipulation, Respondent understands and agrees that he may not withdraw his agreement or seek to rescind the stipulation prior to the time the Board considers and acts upon it.
- 9. If the Board fails to adopt this stipulation as its Decision and Order, the Stipulated Settlement and Disciplinary Order shall be withdrawn. It shall be of no force or effect, except for this paragraph. It shall have no evidentiary value, shall be inadmissible in any legal action between the parties, and shall not be relied upon or introduced in any disciplinary, or other, action or proceeding by either party hereto. In the event that the Stipulated Settlement is not adopted, nothing recited herein shall be construed as a waiver of Respondent's right to a hearing or as an admission of the truth of any of the matters charged. Communications pursuant to this paragraph, and consideration of this matter, shall not disqualify the Board or other persons from future participation in this or any other matter affecting Respondent. Respondent agrees that should the Board reject this Stipulated Settlement and if this case proceeds to hearing, Respondent will assert no claim that the Board was prejudiced by its review and discussion of this Stipulation or of any records related hereto.

ADMISSIONS AND FURTHER STIPULATIONS BETWEEN THE PARTIES

- 10. Respondent admits the matters asserted in paragraphs 12 through 19 in Accusation No. AC-2004-36.
- 11. Based upon the foregoing admissions, Respondent stipulates that his license is subject to discipline as charged in the Accusation, and that these admissions and charges provide the basis for the Board's discipline of his license. Respondent agrees that his license is subject to discipline under Business and Professions Code Section 5100, as set forth in Accusation No. AC-2004-36, and agrees to be bound by the Board's imposition of discipline as set forth in the Disciplinary Order below. Respondent further agrees not to take any action or make any public statement that creates, or tends to create, the impression that any of the matters set forth in the

Stipulated Settlement and Disciplinary Order are without a factual basis.

12. The parties understand and agree that facsimile copies of this Stipulated Settlement and Disciplinary Order, including facsimile signatures thereto, shall have the same force and effect as the originals.

IN CONSIDERATION OF THE FOREGOING admissions and stipulations, the parties agree that the Board may, without further notice or formal proceeding, issue and enter the following Disciplinary Order:

DISCIPLINARY ORDER

IT IS HEREBY ORDERED that Certified Public Accountant Certificate No. CPA 12411 issued to Respondent Robert Lawrence Belstock is revoked. However, the revocation is stayed and Respondent is placed on probation for three (3) years on the following terms and conditions.

- 1. **Actual Suspension.** Certified Public Accountant No. CPA 12411, issued to Robert Lawrence Belstock, is suspended for sixty (60) days. During the period of suspension the Respondent shall engage in no activities for which certification as a Certified Public Accountant or Public Accountant is required as described in Business and Professions Code, Division 3, Chapter 1, Section 5051.
- 2. Active License Status. Respondent shall at all times maintain an active license status with the Board. During any period of delinquency, Respondent shall engage in no activities for which certification as a Certified Public Accountant or Public Accountant is required as described in Business and Professions Code, Division 3, Chapter 1, Section 5051. Any period of license delinquency shall be added to the three year probationary period set forth herein.
- 3. Ethics Course/Examination. Respondent shall take and pass with a score of 90 percent or better a Board approved ethics examination as required for the next renewal of his license. This provision does not impose an additional requirement on Respondent for license renewal.
- 4. **Submit Written Reports.** Respondent shall submit, within ten (10) days of completion of the quarter, written reports to the Board on a form obtained from the Board.

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The Respondent shall submit, under penalty of perjury, such other written reports, declarations, and verification of actions as are required. These declarations shall contain statements relative to Respondent's compliance with all the terms and conditions of probation. Respondent shall immediately execute all release of information forms as may be required by the Board or its representatives.

- 5. Cost Reimbursement. Respondent shall reimburse the Board \$8,000.00 for its investigation and prosecution costs. The payment shall be made in eight (8) quarterly payments (due with quarterly written reports), with the final payment being due one year before probation is scheduled to terminate, or on such a payment plan as agreed to in writing by the Board or its representative. Respondent's failure to make payments according to such a plan shall constitute cause for revocation of this probation.
- 6. **Personal Appearances.** Respondent shall, during the period of probation, appear in person at interviews/meetings as directed by the Board or its designated representatives, provided such notification is accomplished in a timely manner.
- 7. **Comply With Probation.** Respondent shall fully comply with the terms and conditions of the probation imposed by the Board and shall cooperate fully with representatives of the Board of Accountancy in its monitoring and investigation of the Respondent's compliance with probation terms and conditions.
- 8. **Practice Investigation.** Respondent shall be subject to, and shall permit, practice investigation of the Respondent's professional practice. Such a practice investigation shall be conducted by representatives of the Board, provided notification of such review is accomplished in a timely manner. However, no notification shall be required in the event that the Board's representatives are investigating to determine whether Respondent is complying with the suspension period imposed by this Stipulated Settlement.

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- 9. Comply With Citations. Respondent shall comply with all final orders resulting from citations issued by the Board of Accountancy.
- 10. Tolling of Probation For Out-of-State Residence/Practice. In the event Respondent should leave California to reside or practice outside this state, Respondent must notify the Board in writing of the dates of departure and return. Periods of non-California residency or practice outside the state shall not apply to reduction of the probationary period, or of any suspension. No obligation imposed herein, including requirements to file written reports, reimburse the Board costs, or make restitution to consumers, shall be suspended or otherwise affected by such periods of out-of-state residency or practice except at the written direction of the Board.
- 11. Violation of Probation. If Respondent violates probation in any respect, the Board, after giving Respondent notice and an opportunity to be heard, may revoke probation and carry out the disciplinary order that was stayed. If an accusation or a petition to revoke probation is filed against Respondent during probation, the Board shall have continuing jurisdiction until the matter is final, and the period of probation shall be extended until the matter is final.
- 12. Completion of Probation. Upon successful completion of probation, Respondent's license will be fully restored.

ACCEPTANCE

I have carefully read the Stipulated Settlement and Disciplinary Order. I understand the stipulation and the effect it will have on my Certified Public Accountant license. I enter into this Stipulated Settlement and Disciplinary Order voluntarily, knowingly, and intelligently, and agree to be bound by the Decision and Order of the California Board of Accountancy.

DATED: May 14 ,2007.

Respondent

1	ENDORSEMENT		
2	The foregoing Stipulated Settlement and Disciplinary Order is hereby respectfully		
3	submitted for consideration by the California Board of Accountancy of the Department of		
4	Consumer Affairs.		
5	DATED: May,2007.		
6	EDMUND G. BROWN JR., Attorney General of the State of California		
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8	LANNE C. WERNER		
9	Deputy Attorney General		
10	Attorneys for Complainant		
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BEFORE THE CALIFORNIA BOARD OF ACCOUNTANCY DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

In the Matter of the Accusation Against:	Case No. AC-2004-36
ROBERT LAWRENCE BELSTOCK 671 Rosita Avenue Los Altos, California 94024	
Certified Public Accountant No. CPA 12411	

DECISION AND ORDER

The attached Stipulated Settlement and Disciplinary Order is hereby adopted by the California Board of Accountancy, Department of Consumer Affairs, as its Decision in this matter.

Respondent.

This Decision shall become effective on August 30, 2007

It is so ORDERED July 31, 2007

President FOR THE CALIFORNIA BOARD OF ACCOUNTANCY DEPARTMENT OF CONSUMER AFFAIRS

Exhibit A
Accusation No. AC-2004-36

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1	BILL LOCKYER, Attorney General of the State of California		
2	JEANNE C. WERNER, State Bar No. 93170 Deputy Attorney General		
3	California Department of Justice 1515 Clay Street, 20th Floor		
4	P.O. Box 70550 Oakland, CA 94612-0550		
5	Telephone: (510) 622-2226 Facsimile: (510) 622-2121		
6	Attorneys for Complainant		
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9	BEFORE THE CALIFORNIA BOARD OF ACCOUNTANCY		
10	DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA		
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13	In the Matter of the Accusation Against: Case No. AC-2004-36		
14	ROBERT LAWRENCE BELSTOCK ACCUSATION		
15	671 Rosita Avenue Los Altos, California 94024		
16 17	Certified Public Accountant Certificate No. CPA 12411,		
18	Respondent.		
19			
20	Complainant alleges:		
21	PARTIES, JURISDICTION & PROFESSIONAL STANDARDS		
22	1. Complainant Carol Sigmann brings this Accusation solely in her official capacity		
-23	as the Executive Officer of the California Board of Accountancy, Department of Consumer		
24	Affairs.		
25	2. On or about May 7, 1966, the California Board of Accountancy issued Certified		
26	Public Accountant Certificate Number CPA 12411 to Robert Lawrence Belstock, Respondent.		
27	The Certificate, now subject to renewal every two years (on December 1 of even-numbered		
28	years) pursuant to Code Section 5070.5, had been renewed, at some time on or before March		

1989¹, in an "active" status.² The certificate was active from in or before March 1989 until its expiration on November 30, 1990. Since that date, the Board records have reflected the status of the certificate as follows:

- A. Expired from December 1, 1990 through April 11, 1991 (no renewal fee and no declaration of compliance with continuing education requirements), then renewed in an "active" status from April 12, 1991 through November 30, 1992.
- B. Expired from December 1, 1992 through December 28, 1992, then renewed in an "active" status effective December 29, 1992 through November 30, 1994.
- C. Expired from December 1, 1994 through December 29, 1996 (more than an entire two-year renewal period)³, when it was renewed in an "active" status effective December 30, 1996 through November 30, 1998.
- D. Expired from December 1, 1998 through October 16, 2003, (almost five years, at which point the license would have canceled) when it was renewed in an "inactive" status effective October 17, 2003, through November 30, 2004.
- E. Renewed in an "active" status effective December 1, 2004 through November 30, 2006.
- 3. <u>Disciplinary Authority/Unprofessional Conduct</u>. This Accusation is brought before the Board under the authority of Section 5100 of the Business and Professions Code.⁴ Code Section 5100 provides, in relevant part, that, after notice and hearing the Board may

^{1.} The Board's records were transferred to the DCA's centralized computer system in March 1989 and, as a result, the underlying documentation related to the license history is unavailable prior to that date.

^{2.} The "active" status denotes renewal with required continuing education, and authorizes the practice of public accountancy, whereas "inactive" does not authorize the practice of public accountancy, as provided in Board Rule 80.

^{3.} As set forth below in Other Matters, Respondent was issued Board Citation No. CT-98-52 on June 29, 1998, for engaging in unlicensed practice during this time period.

^{4.} All statutory references are to the Business and Professions Code unless otherwise indicated.

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revoke, suspend or refuse to renew any permit or certificate granted, or may censure the holder of that permit or certificate for unprofessional conduct including, but not limited to, one or any combination of the following causes:

- (c) Dishonesty or ...gross negligence... in the practice of public accountancy or in the performance of the bookkeeping operations described in Code Section 5052.
- (g) Willful violation of the Accountancy Act or any rule or regulation⁵ promulgated by the board under the authority granted under this chapter.
- (i) ...(B)reach of fiduciary responsibility of any kind.
- 4. <u>Licensed Practice</u>. As pertinent herein, Code Section 5050 requires that a person be licensed by the Board in order to engage in the practice of public accountancy in the State of California. Code Section 5055 provides that only a licensed individual or firm may use the "CPA" designation. Code Section 5051 states in pertinent part that a person shall be deemed to be engaged in the practice of public accountancy if he or she does any of the following:
 - (a) Holds himself or herself out to the public in any manner as one skilled in the knowledge, science, and practice of accounting, and as qualified and ready to render professional service therein as a public accountant for compensation.
 - (b) Maintains an office for the transaction of business as a public accountant.
 - (f) Keeps books, makes trial balances, or prepares statements, makes audits, or prepares reports, all as a part of bookkeeping operations for clients.
 - (g) Prepares or signs, as the tax preparer, tax returns for clients.
- 5. Required Observance of Rules. Board Rule 5 requires a licensee to observe Board rules if the licensee is engaged in the types of activities performed by certified public accountants or who renders other professional services which include, but are not limited to, bookkeeping, financial planning, investment planning, tax services and management services.
 - 6. Response to Board. Rule 52 provides, inter alia, that a licensee shall respond

^{5.} References to sections of Title 16 of the California Code of Regulations will also be referred to herein as "Board Rule" or "Rule." Thus, Title 16, California Code of Regulations, section 5 will be referenced as "Rule 5."

disciplinary proceeding against the licensee upon any ground provided by law or to enter an order suspending or revoking the license or otherwise taking disciplinary action against the licensee on any such ground. Further, Code section 5109 provides, *inter alia*, that the expiration of a license shall not deprive the Board of jurisdiction to proceed with any investigation or action or disciplinary proceeding against the licensee. Code section 5070.6 provides that an expired permit may be renewed at any time within five years after its expiration upon compliance with certain requirements.

- 10. Cost Recovery. Code Section 5107 authorizes the Board's recovery of certain costs which result from the investigation and prosecution of violations of the Accountancy Act.

 Section 5107(a) of the Code provides in pertinent part that the executive officer of the Board may request the administrative law judge, as part of the proposed decision in a disciplinary proceeding, to direct any holder of a permit or certificate to have committed violations of the Accountancy Act to pay to the Board all reasonable costs of investigation and prosecution of the case, including, but not limited to, attorneys' fees incurred prior to the commencement of the hearing. A certified copy of the actual costs, or a good faith estimate of costs signed by the Executive Officer, constitute prima facie evidence of reasonable costs of investigation and prosecution of the case.
- 11. Code section 5000.1 provides as follows: "Protection of the public shall be the highest priority for the California Board of Accountancy in exercising its licensing, regulatory, and disciplinary functions. Whenever the protection of the public is inconsistent with other interests sought to be promoted, the protection of the public shall be paramount."

FOR CAUSES FOR DISCIPLINE

First Causes for Discipline -Respondent's Unlicensed Practice [Bus. & Prof. Code Sections 5100(g)/5050 & 5051]

12. Respondent is subject to disciplinary action for unauthorized practice under Code Section 5050, Section 5051 (in particular under subparagraphs (a), (b), (c) and (g)), and Section 5055 (regarding practice while his license was delinquent), and/or Board Rule 80 (regarding practice while his license was inactive), in conjunction with Section 5100(g), in that Respondent

has practiced public accountancy and represented himself as a licensed CPA without being duly licensed, that is, while his license was expired and/or inactive. This conduct has occurred at least since Respondent's license expiration on December 1, 1998⁶ (until its renewal effective December 1, 2004) on dates known to Respondent but unknown to Complainant, but including the following dates:

- a. On or about September 13, 2002 (tax return and correspondence related to preparation of 2001 tax return). Respondent was not entitled to practice within the meaning of Code Section 5051 as Respondent's license was expired from December 1, 1998 through October 16, 2003.
- July 10, 2003 correspondence related to tax work prepared by licensee for 2000,
 2001 and 2002; tax returns signed by Respondent as preparer in July, 2003; and
 correspondence dated July 11, 2003 to Franchise Tax Board accompanied by form
 signed by licensee.
- c. Correspondence dated November, 2003, accompanied by document showing licensee as paid tax preparer.

In addition, during the period his license was expired, Respondent has maintained an office for the purpose of practicing as a CPA.

13. Incorporating by reference the matters alleged in paragraph 12, multiple causes for discipline, under Code Section 5100(g), of Respondent's license are established in that the conduct described violates Code Sections 5050, 5051, and 5055.

Second Causes for Discipline - Dishonesty in the Practice of Public Accountancy [Bus. & Prof. Code Section 5100(c)]

14. Incorporating by reference the matters asserted in paragraph 12, Respondent is subject to disciplinary action pursuant to Code Section 5100(c) for dishonesty in the practice of public accountancy in that he continuously and/or repeatedly represented himself to his clients

^{6.} This Accusation does not apply to the period from January 1996 to December 1996, for which unlicensed practice Respondent was issued CT-98-52 by the Board.

and to the public as duly licensed to practice public accountancy when he in fact was not, which constitutes cause for discipline of his license.

15. Incorporating by reference the matters asserted in paragraph 12, Respondent is subject to disciplinary action pursuant to Code Section 5100(c) for dishonesty in the practice of public accountancy in that he signed tax returns and documents as a CPA, which was a misrepresentation of fact and fundamentally dishonest, as he was not duly licensed to practice public accountancy, which constitutes cause for discipline of his license.

Third Cause for Discipline - Gross Negligence [Bus. & Prof. Code Section 5100(c)]

16. Incorporating by reference the matters asserted in paragraph 12, Respondent is subject to disciplinary action pursuant to Code Section 5100(c) for gross negligence in the practice of public accountancy in that he continuously and/or repeatedly represented himself to his clients, to taxing authorities, and to the public as duly licensed to practice public accountancy when he in fact was not, which represents an extreme departure from the standard of practice and constitutes cause for discipline of his license.

Fourth Causes for Discipline - Breach of Fiduciary Duty [Bus. & Prof. Code Section 5100(i)]

17. Incorporating the matters set forth in paragraph 12, Respondent is subject to disciplinary action pursuant to Code Section 5100(i) in that, in representing to his tax clients that he was authorized to represent them before taxing authorities when he was not authorized to do so, he repeatedly breached his fiduciary duty toward them, violating his position of trust and confidential relationship, which constitutes cause for discipline of his license.

Fifth Cause for Discipline - Failure of Licensee Engaged in Public Practice to Comply with Continuing Education Requirements [Bus. & Prof. Code Section 5100(g)/Board Rules 87 & 94]

18. Incorporating by reference the matters alleged in paragraph 12, Respondent is subject to disciplinary action pursuant to Board Rule 94 in conjunction with Code Section 5100(g) in that he has engaged in public practice as defined in Code Section 5051 without

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complying with the Board's requirements for continuing education, including but not limited to the requirements of Board Rule 80 and/or Board Rule 87, constituting cause for discipline of his license under Board Rule 94 in conjunction with Code Section 5100(g).

Sixth Cause for Discipline - Failure to Respond to Board [Bus. & Prof. Code Section 5100(g)/Board Rule 52]

19. Respondent is subject to disciplinary action pursuant to Board Rule 52 in conjunction with Code Section 5100(g) in that Respondent has repeatedly failed to timely respond to the Board or to respond at all. Respondent did not comply with (pay the assessed fine) the Board's June 1998 Citation until October, 2003. Respondent failed to respond promptly or adequately to Board inquiries regarding consumer complaints received by the Board, and failed to respond to questions regarding the nature and status of his practice, most notably the Board investigative inquiry dated March 12, 2004, to which no response was received.

OTHER MATTERS

Cost Recovery

20. Pursuant to Code Section 5107, it is requested that the administrative law judge, as part of the proposed decision in this proceeding, direct Respondent to pay to the Board all reasonable costs of investigation and prosecution in this case, including, but not limited to, attorneys' fees.

Discipline Considerations

21. To determine the degree of discipline, if any, to be imposed on Respondent, Complainant alleges that on or about June 29, 1998, in a prior action, the California Board of Accountancy issued Citation No. CT-98-52 and ordered Respondent to pay an administrative fine in the amount of five hundred dollars (\$500). The violation description for the Citation reads "During the period from at least January 1996 to December 1996, Robert Lawrence Belstock, CPA 12411, represented himself as a certified public accountant without a valid permit in violation of Business and Professions Code Section 5055." (Emphasis supplied). Respondent failed to pay the \$500 fine and to otherwise respond to the Citation until October 17, 2003, at which time he paid the fine. That Citation is now final and is incorporated by reference as if

fully set forth herein. 22. It is alleged, in aggravation of penalty, that Respondent's unauthorized use of the CPA designation, conduct for which he has previously been issued the Board Citation described in paragraph 21, has persisted over many years. Code Section 5000.1 is relevant to the penalty determination in this matter. 23. **PRAYER** WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the California Board of Accountancy issue a decision: Revoking, suspending, or otherwise imposing discipline upon Certified Public 1. Accountant Certificate Number CPA 12411, issued to Robert Lawrence Belstock. 10 Ordering Robert Lawrence Belstock to pay the California Board of Accountancy 2. the reasonable costs of the investigation and enforcement of this case, pursuant to Business and 12 Professions Code Section 5107; 13 Taking such other and further action as deemed necessary and proper. 3. 14 15 16 17 Executive Officer 18 California Board of Accountancy Department of Consumer Affairs 19 State of California Complainant 20 SF2004400679 21 belstock accusation final.wpd 22 23 24 25 26

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